Ruth Kark

American Consuls in the Holy Land

1832-1914



This volume deals with an eventful period in the modern history of Palestine. It provides new insights into the role of the U.S. consuls in the Ottoman Middle East in the special context of the Holy Land. The motivations and functioning of the American consuls in Jerusalem, and of the consular agents in Jaffa and Haifa, are analyzed as part of the U.S. diplomatic and consular activity throughout the world, and of Western involvement in the Ottoman Empire and in Palestine during the century preceding World War I. The processes of cultural, demographic, economic, environmental, and settlement change —sometimes at the expense of the local population—and the contribution of the U.S. consuls and American settlers, both Christian and Jewish, to development and modernization of Palestine are discussed.

Based on primary archival sources located in America, Europe, and Israel, such facets as the role of consuls regarding the use—and at times abuse—of extraterritorial privileges, the influence of the European powers, Western religious and cultural penetration, control of land and land purchase, non-Muslim settlement, judicial systems, and technological innovations are considered from American, Ottoman and local viewpoints. The atmosphere of place and time is evoked by case studies, biographical sketches of the consuls, and an abundance of old photographs and maps.



"Ruth Kark's new volume is a landmark contribution to Holy Land Studies. Impeccable in detail, it is comprehensive in scope with profuse visual documentation. A model of distinctive scholarship."

Prof. Moshe Davis The Hebrew University of Jerusalem

"Culled from various archives, this book summarizes and synthesizes important material on the history of Palestine. The book offers researchers and students a wealth of new information and opens avenues to the understanding of nineteenth century Palestine."

Prof. Israel Bartal The Hebrew University of Jerusalem

Cover: Consular staff in the garden of the American consulate in Jerusalem on the eve of World War I. The consulate is in the same location (in Agron Street) to this day. Courtesy of the Silver Print Collection, Jerusalem.

Seal of the United States consulate, Jerusalem, in the 1870's.



Ruth Kark of the Hebrew University of Jerusalem has written and edited books and numerous articles on the historical geography of Palestine and Israel. Her research interests include the study of concepts of land, land use, patterns of land ownership in Palestine in the 19th and 20th centuries, urban and rural settlement processes, and Western influences on the Holy Land. Professor Kark is the author of Frontier Jewish Settlement in the Negev, 1880-1948; Jaffa - A City in Evolution, 1799-1917; Jerusalem Neighborboods: Planning and By-Laws. 1855-1930; Sephardi Entrepreneurs in Eretz Israel: The Amzalak Family, 1816-1918; and editor of The Land That Became Israel: Studies in Historical Geography and The Redemption of the Land of Eretz Israel: Ideology and Practice.

RUTH KARK

AMERICAN CONSULS IN THE HOLY LAND 1832–1914





THE MAGNES PRESS, THE HEBREW UNIVERSITY, JERUSALEM WAYNE STATE UNIVERSITY PRESS, DETROIT

© The Magnes Press, The Hebrew University, Jerusalem 1994 North America Edition. Published by Wayne State University Press, Detroit, Michigan 48202. All rights are reserved. No part of this book may be reproduced without formal permission.

Library of Congress Cataloging-in-Publication Data

Kark, Ruth.

American consuls in the Holy Land, 1832-1914 / Ruth Kark. — North American ed. Includes biographical references (p.354) and index.

ISBN 0-8143-2523-8

1. Diplomatic and consular service, American — Palestine — History — 19th century. 2. Consuls — United States — History — 19th century. 3. Palestine — History — 1799-1917. 4. Turkey — Foreign relations — United States. 5. United States — Foreign relations —Turkey. I. Title.

JX1706.Z4K37 1994

956.94'03-dc20

93-49878

Printed in Israel

Typesetting: The Jerusalem Publishing House, Jerusalem

CONTENTS

Abbreviation of Archives	11
Preface	13
Introduction America and the Holy Land – Ideological Background 19 America and the Holy Land – Concepts 19 Palestine in the Last Century of Ottoman Rule 38	19
Chapter One – Consuls and Capitulations The Consular Function in History 41 The Concept "Consul" in History 41 Modern Consular Bureaucracy 44 The Foreign Service of the United States 46 The State Department 46 The U.S. Consular Service 50 Consulates and Capitulations in the Ottoman Empire from the Granting of Capitulations to Their Abrogation 55 Consuls and Capitulations 59 Capitulations and Jurisdiction 61	41
The Protégé System 63 Foreign Nationals and Land in the Ottoman Empire 65	
Chapter Two – America and the Ottoman Empire Commercial, Political, and Consular Ties 68 Commercial Relations 68 Political and Consular Ties 74 Juridical Procedures 76 Periodization of United States Consular Activity in the Ottoman Empire 79 Foundation of the Consulate in Constantinople 79 The Consulate in Beirut 83	68

Chapter Three – The United States Consulate and Consular Agencies	
in the Holy Land	93
Establishment of Consulates by the European Powers in the Holy	
Land 93	
Timing, Motivation, and Sequence of Establishment 93	
Establishment of American Consular Agencies 99	
Early Consular Agencies in Palestine 1832-1856 99	
Concentration and Rationalization of the Consular	
Agencies 1857-1914, New Experiments 108	
Establishment of the United States Consulate in Jerusalem 125	
The Consular Hierarchy and Spatial Jurisdiction 129	
Ottoman Administrative Divisions of Palestine and the	
Foreign Consulates 130	
American Consular Hierarchy 134	
Spatial Jurisdiction 137	
Interaction and Communications 141	
Relations with the Ottoman Government 141	
Relations with Other Consulates 145	
Communication Networks: Post and Telegraph 148	
Charles Farm Hair 1 Grant Company	164
T T T T T T T T T T T T T T T T T T T	154
Appointments and Conditions of Employment 154	
The Character of Appointments 154	
Eligibility, Ottoman Endorsement 161 Salaries 162	
Status 168	
Administrative Structure and Consular Staffs 174	
Work Loads and Assistants 174	
The Voyage 180	
The Computate Publisher 182	
The Consulate Building 183 Extraneous Activities 188	
Research and Writing 188 Business Ventures 193	
Business ventures 193	
Chapter Five – Work of the Consulate and Consular Agencies	197
Functions and Obligations 197	
Civil Services to Locally Resident American Citizens 199	
Censuses 199	

Registration of Births, Marriages, and Deaths 204	
Issue of Passports 208 Services to American Missionaries and Christian Settlers	212
Services to American Jewish Settlers 221	
Services to Local Jewish Protégés 231	
Services to Local Jewish Proteges 235	
Pilgrims and Tourists 235	
Researchers 240	
Researchers 240	
Chapter Six – Legal and Economic Aid and Consular Reporting	243
Legal Services 243	
Civil and Criminal Courts 243	
Management of Estates 251	
Pool Estate (Land and Property) 259	
Serving American Business and Private Interests Abroad 274	
The Business Community 274	
Other Services 280	
Reporting to Regional and State Department Superiors 282	
Annual and Special Reports 282	
Conclusions	294
The Importance of Documents as a Source for Research on	
Nineteenth Century Palestine 294	
The Influence of the Consuls' Personalities 293	
Critical Assessment of the Reports 297	
Appraisal of U.S. Consular Activity in the Holy Land 301	
	307
Appendices	
Appendix I – Biographies of the American Consuls in Jerusale	111,
1844-1919 307	
Appendix II – Lists of Staff 335	
	350
Glossary	354
Bibliography	373
Index	

Tables

Table I	Foreign Consulates in Jerusalem, 1872	9
Table II	Foreign Vice-Consuls in Jaffa, 1874	116
Table III	Salary and Expenses of U.S. Consulate in	
14010 111	Jerusalem, 1866, 1899, 1907	167
Table IV	Consular Status and Number of Employees in	
14010 1	Jerusalem, 1899	171
Table V	Consular Status and Number of Employees in Jaffa,	
ruote v	1899	171
Table VI	Registration of Foreign Nationals and Protégés in	
Tuble VI	Jerusalem and Jaffa, 1872, 1899	201
	Jordsalem and Jama, 1072, 1077	201
Figures		
T' 1	Edward Dakinsanla man of the Help Land 1956	20
Figure 1	Edward Robinson's map of the Holy Land, 1856	32
Figure 2	Location of the first American, Templer, and Jewish	2
D: 0	colonies, 1851-1884	34
Figure 3	The interrelations between elements of change in	40
D	Palestine, 1800-1914	40
Figure 4	The work of the United States consul	57
Figure 5	Consular posts under the jurisdiction of the United	
	States consulate-general at Constantinople, 1836 and	0.0
	1910	80
Figure 6	Consular posts under the jurisdiction of the United	
	States consulate at Beirut, 1832-1856	84
Figure 7	Jaffa and its environs, 1878-1879	118
Figure 8.	Haifa and its environs, 1912	125
Figure 9	Administrative division of Palestine, 1900	131
Figure 10	British consular district of Jerusalem, 1907	134
Figure 11	United States consular jurisdiction in Palestine, 1910	139
Figure 12	Building plan of the United States consulate in	
	Jerusalem, 1885 and 1893	184
Figure 13	Plan of the American burial ground at Jerusalem, 1891	188
Figure 14	Plan of the German-American Templer colony at Haifa,	
	1875	268
Figure 15	United States marketing inquiries in Palestine,	
	1908-1914	279

Plates

Plate 1	Jerusalem from the Mount of Olives	22
Plate 2	Inner Jerusalem from the north wall	25
Plate 3	Mark Twain's "full-dressed" American tourist	28
Plate 4	The frontispiece of Cox's book	30
Plate 5	The Lynch expedition caravan	33
Plate 6	The village of Urtas near Bethlehem, one of the first	
	sites of American settlement in 19th century Palestine	36
Plate 7	A window in the main building of the American Colony	
	at Jerusalem	37
Plate 8	Sultan Abdul Hamid II on horseback	59
Plate 9	A model of old Jerusalem with flags over the foreign	
	consulates	61
Plate 10	Letterhead of passport issued by the United States	
11110 10	legation at Constantinople	82
Plate 11	Letterhead of the United States consulate at Beirut	88
Plate 12	View from the sea of the inner harbor and old city of	
11410 12	Jaffa	114
Plate 13	Letterhead of the United States consular agency at	
1 1000	Jaffa	115
Plate 14	Letterhead of the United States consular agency at	
	Haifa	120
Plate 15	Portrait of Consular Agent Gottlieb Schumacher	123
Plate 16	Portrait of Warder Cresson	127
Plate 17	Seal of the United States consulate at Jerusalem	129
Plate 18	Telegram sent via Acre by John T Edgar, the consul-	
	general at Beirut, to the United States consular	
	agent at Haifa	153
Plate 19	Portrait of Consul Frank S DeHass	158
Plate 20	Portrait of Consul Richard Beardsley	160
Plate 21	Consular guards at the United States consulate at	
	Jerusalem	182
Plate 22	The Stars and Stripes over the first building of the	
	American consulate in Old Jerusalem located opposite	
	the Citadel near the Jaffa Gate	185
Plate 23	New building of the American consulate at Jerusalem	
1 1000 23	outside the walled city	186
Plate 24	Title page of Consul Gillman's book	192
I Ittle Z .	- 1.00 F. 00	

Plate 25	Adams's American colony which later became the German	
1 1440	Templer colony near Jaffa	218
Plate 26	Prefabricated, wooden house from Maine erected in the	
Time 20	Adams colony in 1866-67	219
Plate 27	Letterhead of the American Club at Jaffa	231
Plate 28	Camp of the Lynch expedition near a ruined bridge	
I luic 20	over the Jordan river at Semakh, south of the Sea of	
	Galilee	242
Plate 29	German-American Templer colony near Haifa	269
Plate 30	Advertisement for American oil imported to Palestine	292
Appendice	es s	
(1 2, 1 2)	I Biographies of U.S. Consuls in Jerusalem, 1844-1919	307
	II Lists of Staff	335
Appendix	U.S. Secretaries of State	335
	U.S. Ministers at Constantinople	339
II B	U.S. Consular Representatives at Constantinople	340
IIC	U.S. Consular Representatives at Beirut	342
IID	U.S. Consuls at Jerusalem	344
HE	Consular Agents, Vice-Consuls, and Deputy Consuls at	
ΠF	Jerusalem	345
II C	Employees at the Jerusalem Consulate (partial list)	346
II G	U.S. Consular Agents and Employees at Jaffa	347
IIH	U.S. Consular Agents and Employees at Sarra U.S. Consular Agents and Employees at Acre-Haifa	348
II I	U.S. Consular Agents and Employees at Acte-Hand	5.0

4.4